Oxfordshire Minerals and Waste Local Plan

OXFORDSHIRE MINERALS AND WASTE DEVELOPMENT SCHEME (Tenth Revision) 2020

January 2020



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This revision of the Oxfordshire Minerals and Waste Local Development Scheme came into effect on 17th March 2020

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1. INTRODUCTION

Purpose of the Oxfordshire Minerals and Waste Development Scheme

- 1.1. The County Council is preparing a new Oxfordshire Minerals and Waste Local Plan (Part 2 Site Allocations). The Oxfordshire Minerals and Waste Development Scheme sets out the programme for the production of this plan and the planning policy documents (local development documents) that will make up the plan.
- 1.2. Under the Planning and Compulsory Purchase Act 2004 (as amended), all local planning authorities must prepare and maintain a Local Development Scheme (LDS). Minerals and waste planning authorities (such as Oxfordshire County Council), which have responsibility to prepare plans and determine planning applications for minerals and waste development, must prepare and maintain an up to date Minerals and Waste Development Scheme (MWDS).
- 1.3. The MWDS must specify: the local development documents that are to be prepared and which of these are to be development plan documents (which will form part of the development plan for Oxfordshire); the subject matter and geographical area to which each development plan document is to relate; and the timetable for the preparation and revision of the development plan documents. It also includes information about minerals and waste planning policies for the county, and about the opportunities for people to be involved in the plan-making process.
- 1.4. The Oxfordshire Minerals and Waste Development Scheme, 2005 was brought into effect on 16 May 2005. Nine revisions of the Scheme have been produced by the County Council, in March 2006, March 2007, April 2009, May 2012, December 2013, December 2014, February 2016 and December 2017 and February 2019. The most recent of these revisions is now out of date and this (tenth) revised Minerals and Waste Development Scheme 2020 updates and replaces it.
- 1.5. The Oxfordshire Minerals and Waste Development Scheme (Tenth Revision) 2020 was approved by the County Council Cabinet on 17th March 2020 and came into effect on that date.
- 1.6. The OMWDS will be further reviewed, revised as necessary and rolled forward on a regular basis to take account of progress on preparation of the Minerals and Waste Local Plan and monitoring. The most recent version of the Oxfordshire Minerals and Waste Development Scheme Local Development Scheme will be published on the County Council website at:

https://www.oxfordshire.gov.uk/cms/content/new-minerals-and-waste-local-plan

or information can be obtained by contacting us at:

Minerals & Waste Planning Policy Communities, Oxfordshire County Council County Hall, Oxford OX1 1ND Email: <u>minerals.wasteplan@oxfordshire.gov.uk</u>

2. OXFORDSHIRE MINERALS AND WASTE LOCAL PLAN

Purpose and Composition of the Minerals and Waste Local Plan

- 2.1. The first Oxfordshire Minerals and Waste Local Plan was adopted in 1996 and is now out of date. A new plan is needed that is in line with current legislation and national planning policy and provides for the future minerals and waste development needs of Oxfordshire. The new Oxfordshire Minerals and Waste Plan will replace the 1996 Minerals and Waste Local Plan and will cover the period to the end of 2031.
- 2.2. The new Minerals and Waste Local Plan will be in two parts:
 - Part 1 Core Strategy; and
 - Part 2 Site Allocations.
- 2.3. The Minerals and Waste Local Plan: Part 1 Core Strategy was adopted in September 2017 and is a development plan document that covers the whole county of Oxfordshire. It sets out the Council's vision, objectives, spatial strategy, core policies and implementation framework for the supply of minerals and management of waste in Oxfordshire over the period to the end of 2031. The spatial strategies for minerals and waste includes strategic locations for development, supported by criteria based polices for the identification of specific sites and the consideration of planning applications for development. The spatial strategies are illustrated partly on a policies map (minerals) and partly on a key diagram (waste).
- 2.4. The **Minerals and Waste Local Plan: Part 2 Site Allocations** will be a development plan document and will cover the whole county of Oxfordshire. It will make provision and identify sites for minerals and waste management development in Oxfordshire over the period to the end of 2031, in accordance with the spatial strategy and criteria based policies in the Core Strategy; and provide the detailed policy framework for minerals and/or waste management development management decisions. In particular, it will allocate the sites required to provide the additional capacity for minerals supply and waste management as set out in the Core Strategy.
- 2.5. The **Policies Map** shows proposals that are geographically defined, including mineral strategic resource areas and mineral safeguarding and consultation areas, and it will show specific minerals and waste site allocations and safeguarded minerals and waste sites and facilities. This has replaced the existing Proposals Map that forms part of the Oxfordshire Minerals and Waste Local Plan (1996). The new Policies Map will be amended and up-dated as required whenever new development plan documents with spatial policies are produced.
- 2.6. The minerals and waste matters shown on the Policies Map should also be included on the policies maps prepared by the Oxfordshire District Councils as part of their new local plans.

- 2.7. The Minerals and Waste Local Plan, together with the local plans and the joint strategic spatial plan (Oxfordshire Plan 2050) prepared by Oxfordshire's District Councils will comprise the statutory development plan for Oxfordshire. The development plan is the basis on which planning decisions are made.
- 2.8. The adopted Minerals and Waste Local Plan: Part 1 Core Strategy and proposed Part 2 Site Allocations will replace the saved policies of the Oxfordshire Minerals and Waste Local Plan, adopted in 1996. Chapter 4 provides further information about saved polices and their replacement by new development plan document polices.

Other Minerals and Waste Local Plan Documents

Statement of Community Involvement

- 2.9. The Statement of Community Involvement sets out the Council's policy and approach for involving communities and stakeholders in the preparation, review and alteration of local (minerals and waste) development documents; and in planning applications that the County Council determines.
- 2.10. The first Oxfordshire Statement of Community Involvement was adopted by the Council in November 2006, following consultation and examination by a government-appointed inspector. This was replaced by a revised Oxfordshire Statement of Community Involvement, which was adopted by the Council in March 2015 following public consultation in 2014. It relates to the whole of Oxfordshire. It is not a development plan document (i.e. it does not form part of the development plan for Oxfordshire).
- 2.11. The Revised Oxfordshire Statement of Community Involvement (SCI) reflects changes since 2006 in legislation and procedures affecting the way that local development documents are prepared, including provisions and requirements for community and stakeholder engagement and consultation. Statements of Community Involvement do not now have to be submitted for examination. A revised version was produced in 2019, and following consultation which took place in 2019, the revised version is due to go before Oxfordshire County Council in March 2020) for them to consider its adoption.

Supplementary Planning Documents

- 2.12. Supplementary planning documents may be prepared as part of a plan, where they can help applicants make successful planning applications or aid infrastructure delivery. They are not development plan documents (i.e. they do not form part of the development plan for the area).
- 2.13. The County Council may prepare supplementary planning documents on Minerals and Waste Development Code of Practice; and Restoration and After-use of Minerals and Waste Sites. These, however, are not priority documents and they are not currently included in the Council's programme for the Oxfordshire Minerals and Waste Local Plan.

Annual Monitoring Reports

- 2.14. The County Council has produced Oxfordshire Minerals and Waste Annual Monitoring Reports for each year from 2005 and they are published on the County Council website. They report on the implementation of the Minerals and Waste Local Plan and on the extent to which development plan policies are being achieved. The most recent report, for 2017 (calendar year), covers the period 1 January 2017 to 31 December 2017.
- 2.15. Monitoring reports are required to be produced and published at least annually. The County Council will monitor the effectiveness of policies and proposals in achieving the vision, spatial strategy and objectives of the Minerals and Waste Local Plan; and will assess:
 - whether objectives and targets in the Plan are being met or are on track to be met and, if not, the reasons why;
 - what impact the policies of the Plan are having on other targets, at national, sub-national or local level;
 - whether any policies need to be replaced or amended to meet sustainable development objectives;
 - what action should be taken if any policies need to be replaced or amended.
- 2.16. The Annual Monitoring Reports do not form part of the Oxfordshire Minerals and Waste Local Plan but they are essential for monitoring the preparation and implementation of the plan and for indicating when and how review and revision needs to be carried out. The Council will use the results of monitoring in considering what, if any, changes need to be made to the Oxfordshire Minerals and Waste Local Plan, when such changes need to be brought forward, and whether any other documents need to be prepared. Programmes for any such changes will be included in future reviews of the Minerals and Waste Development Scheme.
- 2.17. Figure 1 (page 22) shows the relationship between the different Minerals and Waste Plan Documents.

Relationship of Minerals and Waste Local Plan to other Policies, Plans and Strategies

National Planning Policy

2.18. The Government's National Planning Policy Framework (NPPF) was published and came into effect in March 2012. This single policy document replaced previous national policy documents, including planning and minerals planning policy statements and guidance documents (PPSs, PPGs, MPSs and MPGs). A revised NPPF was published in February 2019. Planning Policy Statement 10: Planning for Sustainable Waste Management (PPS10) was replaced by the separate National Planning Policy for Waste, October 2014.

- 2.19. The Minerals and Waste Local Plan will be prepared to have regard to and be consistent with national policy. It will also have regard to the national Planning Practice Guidance, first published in October 2014 but subsequently updated.
- 2.20. The Government partially revoked the South East Plan on 25 March 2013. This revocation included all the minerals and waste policies of the plan, which ceased to have effect from that date.

Oxfordshire Joint Municipal Waste Management Strategy

2.21. The Oxfordshire Joint Municipal Waste Management Strategy 'No Time to Waste' was approved by the former Oxfordshire Waste Partnership (the County Council and the five District Councils in Oxfordshire) in January 2007. Reviews of the Strategy have been carried out in 2013 and 2019, and the County Council and five District Councils, under Oxfordshire Recycles, have agreed and adopted a revised Joint Municipal Waste Management Strategy. The Strategy does not form part of the development plan, but it is an important material consideration for spatial planning. It provides a framework for the management of municipal waste in the county and sets local waste management targets. It identifies a need for increased waste reduction, recycling and composting and notes the benefits of the Circular Economy. The Minerals and Waste Local Plan will have appropriate regard to the 2019 Strategy and to any further revision or replacement of it.

Oxfordshire Energy Strategy

2.22. The Council has endorsed the multi-stakeholder led Oxfordshire Energy Strategy, committing to reduce carbon emissions by 50% by 2030, reaching net zero by 2050 and secure a smart, clean, modern energy infrastructure.

Climate Change Declaration

2.23. Oxfordshire County Council has committed to bold new targets to reduce carbon emissions on its own estate and in the County. The council has committed to reduce emissions from its own operations to net zero by 2030 and play its full role in driving the low carbon transition in the county.

Oxfordshire Local Transport Plan

2.24. The Minerals and Waste Core Strategy will also have regard for to the Oxfordshire Local Transport Plan. Connecting Oxfordshire: Local Transport Plan 2015 – 2031 (LTP4) was adopted by OCC in September 2015, and was updated in 2016. A new plan, The Oxfordshire Local Transport and Connectivity Plan, is being developed, in order to reflect a) Oxfordshire County Council's acknowledgement of Climate Emergency b) Air Quality issues around the County and c) deliver Healthy place shaping for all residents. These objectives are on top of the goals from LTP4: to support jobs and housing growth and economic vitality; to reduce transport emissions; to protect and enhance Oxfordshire's environment and improve quality of life;

and to improve public health, air quality, safety and individual wellbeing. The new plan will cover the period up to 2050.

Oxfordshire Strategic Economic Plan (Local Industrial Strategy)

2.25. The Oxfordshire Strategic Economic Plan was published by the Oxfordshire Local Enterprise Partnership (OxLEP) in 2014. This was replaced by the revised Strategic Economic Plan for Oxfordshire in 2016. This sets out a strategic economic vision and objectives that reflect priorities for economic growth to 2030 and a related programme for growth. It is closely related to the Oxfordshire and Oxford City Deal that was agreed with the Government in January 2014, the Oxfordshire Growth Deal that was secured in January 2015 and the Oxfordshire Housing & Growth Deal that was signed in February 2018. In addition, the Creative, Cultural, Heritage and Tourism Investment Plan (2016) sits under the Strategic Economic Plan and will help deliver the ambitions for economic growth in Oxfordshire up to 2030. This has implications for mineral supply and waste management requirements in Oxfordshire over the plan period and the Minerals and Waste Local Plan will have appropriate regard to the Strategic Economic Plan.

Oxfordshire Plan 2050

- 2.26. As part of the Oxfordshire Housing & Growth Deal, February 2018, the Oxfordshire Plan 2050 is to be prepared jointly by the five Oxfordshire District Councils, with County Council involvement. It will help deliver the new houses and infrastructure needed in the county in a way that aligns strategies and infrastructure investment programmes for delivery. This will be a joint strategic spatial plan that is a statutory development plan document. It will build on the foundations set by current and emerging District Local Plans and take account of the strategic planning issues for the County up to 2050. It will identify key areas for sustainable housing and employment growth which will give the district councils a framework for production of future Local Plans that will provide a strategic view of how housing and infrastructure will be delivered up to 2050. The Minerals and Waste Local Plan will need to be consistent with and have appropriate regard to the Oxfordshire Plan 2050.
- 2.26 Figure 2 (page 20) shows the relationships between the Oxfordshire Minerals and Waste Local Plan and other plans and strategies.

3. PROGRAMME FOR THE PREPARATION OF OXFORDSHIRE'S MINERALS AND WASTE LOCAL PLAN

- 3.1 Table 1 (page 18) is a schedule of the local (minerals and waste) development documents that the County Council proposes should make up the Oxfordshire Minerals and Waste Local Plan, including the now adopted Core Strategy. It identifies which of the documents are to be development plan documents and the subject matter and geographic area to which each document relates; and it shows the current programme for their preparation, with the key stages towards adoption.
- 3.2 This revised Minerals and Waste Development Scheme covers the period to December 2021 and shows that the County Council will focus on preparation of the Minerals and Waste Local Plan: Part 2 Site Allocations, now that the Minerals and Waste Local Plan: Part 1 Core Strategy has been adopted. It includes a timetable for preparation of the Minerals and Waste Local Plan: Part 2 Site Allocations from commencement in September 2017 to adoption in December 2020. It also includes a further revision of the Statement of Community Involvement, with a timetable for this to be completed by December 2020. The need and programme for any other documents, will be decided at a later date. This position reflects the government's changes to procedure, policy and guidance made through the Localism Act 2011, the Neighbourhood Planning Act 2017, the revised National Planning Policy Framework (July 2018) and the Planning Practice Guidance.

Statement of Community Involvement

- 3.3 In March 2005, the County Council commenced preparation of the Statement of Community Involvement, the Minerals and Waste Core Strategy and Minerals and Waste Sites documents (which were then proposed to be two separate documents). The Statement of Community Involvement was prepared on a faster timetable than the other documents, over a period of 21 months, and was adopted in November 2006.
- 3.4 In the light of changes in legislation and procedures since 2006, the Statement of Community Involvement has been revised. A draft was published for public consultation in September 2014. Following changes in legislation and procedures, Statements of Community Involvement no longer have to be submitted for examination. Comments received on the consultation draft were taken into account and some amendments were made to the document. The Revised Oxfordshire Statement of Community Involvement was adopted by the County Council in March 2015.
- 3.5 The Neighbourhood Planning Act 2017 made some legislative changes affecting Statements of Community Involvement. They must now include the Council's policies for giving advice or assistance on neighbourhood planning (even though neighbourhood planning does not deal with minerals and waste). Also, they should now be reviewed within 5 years of adoption. It is important that the Statement of Community Involvement is compliant with current legislation. Therefore, the Council will undertake a further revision of

the Statement of Community Involvement, in order to have a revised Statement in place for when the Sites Plan is submitted for examination.

Minerals and Waste Local Plan: Part 1 – Core Strategy

3.6 The County Council adopted the Minerals and Waste Local Plan: Part 1 – Core Strategy in September 2017. Therefore, it now forms part of the Development Plan and replaces the majority of the policies in the Oxfordshire Minerals & Waste Local Plan 1996.

Minerals and Waste Local Plan: Part 2 – Site Allocations

- 3.7 The Minerals and Waste Local Plan must be prepared in accordance with current government policy in the revised National Planning Policy Framework (July 2018) and the National Planning Policy for Waste (October 2014) and having due regard to national Planning Practice Guidance. Legislation and national policy allow for local plans to be prepared either as a single plan or multiple plan documents. The way in which provision for mineral working and waste management development is made in the plan is a matter for the Council to decide taking into account local circumstances and in consultation with the local community. The Council took the decision in December 2014 (Oxfordshire Minerals and Waste Development Scheme (Sixth Revision) 2014) to prepare the Minerals and Waste Local Plan in two parts: Core Strategy; and Site Allocations. There is an urgent need for a new plan to replace the out of date Minerals and Waste Local Plan (1996). With the Core Strategy having been adopted in 2017, continuation with a two-part plan approach provides the quickest and most effective way to achieve this and to put in place a complete up to date local policy framework for decision making on planning applications for minerals and waste developments.
- 3.8 The County Council published Issues and Options consultation papers for the then proposed Waste and Minerals Site Proposals and Policies Documents in February and April 2007 respectively. Work on those documents was not progressed beyond that as it was decided to focus on preparation of the Minerals and Waste Core Strategy. However, work that went into the preparation of those consultation papers, the responses to the consultations and subsequent work on mineral and waste sites was used to inform the preparation of the Minerals and Waste Local Plan: Part 1 Core Strategy. This included assembly of information on potential minerals and waste development sites nominated by developers and landowners for possible inclusion in the Site Allocations plan, for use in testing the delivery of strategy options for the Core Strategy.
- 3.9 Preparation of the Minerals and Waste Local Plan: Part 2 Site Allocations commenced in September 2017, following adoption of the Core Strategy. A draft Site Assessment Methodology (including a renewed call for site nominations) and draft Sustainability Appraisal Scoping Report (including the requirements for Strategic Environmental Assessment) were prepared and consultation was carried out on these in January/February 2018. The comments that were received have been considered and revised versions of

these two documents were published in August alongside the Issues and Options consultation document.

- 3.10 Preparation of the Issues and Options consultation document (including minerals and waste site options) was delayed, mainly due to staff changes and related resource availability, and the consultation took place from August to October 2018, two to three months later than the dates set in the Minerals and Waste Development Scheme 2016. Consequently, the January February 2019 target date for consultation on a Draft Plan has not been met.
- 3.11 A revised timetable for preparation of the Site Allocations plan is set out in Table 1 (page 18) and shown in more detail in Annex 1 (page 27). This shows the commencement of plan preparation in September 2017, with evidence gathering, initial stakeholder and community engagement, and identification of site options, followed by the issues and options consultation undertaken in August to October 2018. It then shows the following subsequent stages:
 - preparation of and consultation on draft plan document (Preferred Options, Regulation 18) in January – March 2020;
 - consideration of consultation responses, further evidence gathering and assessment, and preparation of a revised plan document, and publication of the proposed submission plan for representations (Regulation 19) in September – October 2020;
 - submission of the Site Allocations plan for examination in May 2021, with an expectation that hearings will be held in July 2021 with an expectation that the Inspector's report might be received in November 2021;
 - and expected adoption of the plan in February 2022.
- 3.12 The County Council considers this to be the fastest practicable timetable taking into account requirements for further assessment of site options; preparation of evidence base documents; engagement under the duty to co-operate; consultation with stakeholders; sustainability appraisal, strategic environmental assessment, habitats regulations assessment and strategic flood risk assessment; drafting of the plan; consideration of representations; the independent examination process; preparation of the Inspector's report and recommendations; consideration of the Inspector's report and the adoption process; committee reporting procedures and timetables; and the resources available for the project.

Other Documents

- 3.13 Earlier versions of the Development Scheme included preparation of supplementary planning documents on a Minerals and Waste Development Code of Practice and on Restoration and After-use of Minerals and Waste Sites. These are not priority documents and therefore are not included in this revision of the Development Scheme; but the possible future need for them will be kept under review.
- 3.14 Annex 1 (page 24) sets out profiles of the minerals and waste development documents that are to be prepared. For each document it gives an overview, briefly describing the role and subject of the document, its coverage and

status, together with a timetable for the key stages in preparation and a summary of the arrangements for production.

Policies Map

3.15 The Minerals and Waste Local Plan: Part 1 – Core Strategy includes a key diagram to illustrate the spatial strategy for waste development but the minerals strategy and proposals are shown on a Policies Map. This shows the mineral strategic resource areas and the mineral safeguarding and consultation areas. The Policies Map will in due course also show proposals in the Site Allocations plan that are geographically defined, including specific minerals and waste site allocations and any safeguarded minerals and waste sites and facilities. When the Site Allocations plan has been adopted, the Policies Map will completely replace the existing Minerals and Waste Proposals Map (including inset maps) in the Oxfordshire Minerals and Waste Local Plan (1996). The content of the Policies Map should be shown on the policies maps of the District Local Plans covering Oxfordshire. The Policies Map will subsequently be revised whenever a new development plan document or a revision of a development plan document that includes site specific proposals is adopted, to ensure it shows the up to date adopted policy position.

Monitoring and Review

3.16 The Minerals and Waste Local Plan will require a robust approach to future monitoring and review of the plan and particularly of minerals supply and demand in Oxfordshire and of waste management needs. This will be done through Annual Monitoring Reports linked to an annual review of the Local Aggregate Assessment and periodic review of the Waste Needs Assessment.

Plan Appraisal and Assessment

- 3.17 The policies and proposals in the Minerals and Waste Local Plan will be assessed for their contribution to the aims of sustainable development. Sustainability appraisal of plans is required under the Planning and Compulsory Purchase Act 2004 and strategic environmental assessment of plans is required under the European Directive on Strategic Environmental Assessment. The County Council is combining these in a single appraisal and assessment process, which is being carried out as an integral part of plan preparation. A sustainability appraisal report has been produced for the Minerals and Waste Local Plan: Part 1 Core Strategy and will be for Part 2 Site Allocations.
- 3.18 Minerals and waste development documents must also be subject to Habitats Regulations Assessment, under the European Habitats Directive, to assess the likely effects of plans, either alone or in combination with other plans and projects, on sites which have been designated as being of European importance for the habitat or species they support. A Habitats Regulations Assessment of the Minerals and Waste Local Plan: Part 1 Core Strategy and for Part 2 Site Allocations has been undertaken.

Resources

- 3.19 The programme for preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations takes into account the availability of staff and financial resources relative to the work expected to be required. Whilst there are uncertainties with the plan preparation process, the County Council considers the programme in this scheme to be realistic, subject to no significant unforeseen circumstances arising.
- 3.20 The plan will be prepared in-house by the Council's Minerals and Waste Policy Team of three officers (Principal, Senior and Planning Policy Officers), under the direction of the Assistant Director Strategic Infrastructure and Planning and the Director for Planning & Place. The team will, as required, draw on: administrative and technical support from within the wider Service; specialist input, particularly on transport, landscape, ecology and archaeology, from elsewhere within the Council; and input on communications from within the Council.
- 3.21 External consultants and temporary staff will be used where necessary, in particular if required to provide additional capacity at times of peak workload and specialist input that is not available within the Council. This may include support on: Local Aggregate Assessment; Waste Needs Assessment; Site Assessment; Sustainability Appraisal and Strategic Environmental Assessment; Habitats Regulations Assessment; Strategic Flood Risk Assessment; Aggregates Monitoring Report and facilitation of stakeholder meetings. External consultant support will in particular be used for technical work required to prepare the draft plan for Regulation 18 consultation in January March 2020.

Council Procedures and Reporting Protocols

- 3.22 The Council has set up a Minerals and Waste Cabinet Advisory Group comprising County Council members, chaired by the Cabinet Member for Environment (who has responsibility for the Minerals and Waste Local Plan), supported by key officers. This Group will enable elected members to be engaged in and provide guidance to officers on preparation of the plan, prior to formal decision making by Cabinet and full County Council.
- 3.23 Decisions at key stages in the preparation of the Minerals and Waste Local Plan will be made by the Cabinet Member for Environment, Cabinet or full County Council, according to the requirements of legislation and Council procedure. The proposed submission document, submission and adoption stages of plan documents will require full County Council resolution.

Potential Risks to the Programme

- 3.24 The plan preparation process has a number of risk elements, including:
 - Staff Resources;
 - Funding;
 - Performance of supporting consultants;

- The democratic decision making process;
- Capacity of other organisations to input to documents;
- Capacity of the Planning Inspectorate and speed of the Examination;
- Changes in legislation or national policy;
- 'Soundness' of plan documents;
- Legal challenge to plan preparation process.

The County Council has procedures in place to mitigate these risks.

4. EXISTING (SAVED) MINERALS AND WASTE PLANNING POLICIES

- 4.1 The Oxfordshire Structure Plan 2016, setting out the strategic policy framework for development in Oxfordshire, was adopted on 21 October 2005. All the policies in it were automatically 'saved' for three years from that date, i.e. until 20 October 2008. In September 2008 the Secretary of State issued a Direction listing those policies of the Structure Plan which were saved beyond that date. On 6 May 2009 the South East Plan (the regional spatial strategy) was approved by the Secretary of State. This replaced the saved policies of the Oxfordshire Structure Plan 2016, except for three saved policies which were not replaced. These included policy M2 on locations for sharp sand and gravel working. (The other two polices are not directly relevant to minerals or waste.) All other Structure Plan policies expired on 6 May 2009.
- 4.2 The South East Plan was partially revoked on 25 March 2013, including revocation of all minerals and waste polices. The revocation order also revoked the September 2008 Direction relating to the Oxfordshire Structure Plan except in respect of policy H2(a), which does not concern minerals or waste. All of the minerals and waste polices in the Oxfordshire Structure Plan 2016 have now expired.
- 4.3 The policies in the Oxfordshire Minerals and Waste Local Plan, adopted in 1996, were automatically 'saved' for three years from 28 September 2004, i.e. until 27 September 2007. In September 2007 the Secretary of State issued a Direction listing 46 policies of the Minerals and Waste Local Plan which were saved beyond that date. Policies not listed in the Direction expired on 27 September 2007. 30 of the saved policies have now been replaced by polices in the adopted Minerals and Waste Local Plan: Part 1 Core Strategy. The remaining 16 saved policies are listed in Table 2 (page 18). These will continue in force until replaced by new polices in the Minerals and Waste Local Plan: Part 2 Site Allocations, when this plan is adopted. Until then they will form part of the development plan for Oxfordshire.
- 4.4 A schedule of all saved minerals and waste policies in the Minerals and Waste Local Plan 1996 stating when they were or are proposed to be replaced, and by which new development plan document, is set out in Annex 2 (page 32). The relationships between the saved plans and the new development plan documents proposed in this Development Scheme are illustrated in Figure 1 (page 20).

Table 1Oxfordshire Minerals and Waste Local PlanSchedule and Programme of Proposed Local (Minerals and Waste) Development Documents

Document Title, Status and Geographic Area	Summary of Subject Matter	Chain of Conformity	Commence Preparation	Community Engagement & Consultation (Reg. 18)	Publish Proposed Submission Document (Reg. 19)	Submit to Secretary of State (Reg. 22)	Independent Examination (Reg. 24)	Inspector's Report (Reg 25)	Adoption (Reg. 26)
Statement of Community Involvement Non - Development Plan Document Covers whole of Oxfordshire	To set out the Council's policy on community involvement in local (minerals and waste) development documents and planning applications	Must be in conformity with legislative requirements	Commenced March 2005	Issues & options consultation Sept 2005; Preferred options consultation Oct 2005	n/a	Submitted Feb 2006	Hearing held July 2006	Inspector's Report received July 2006	Adopted Nov 2006
Review of Statement of Community Involvement As above	As above	As above	Commenced May 2014	Public consultation on draft revised SCI Sept – Oct 2014	n/a	n/a	n/a	n/a	March 2015
Second Review of Statement of Community Involvement As above	As above	As above	Commenced July 2019	Public consultation on draft revised SCI July – October 2019	n/a	n/a	n/a	n/a	March 2020
Minerals and Waste Local Plan: Part 1 – Core Strategy	To set out the Council's vision, objectives, spatial strategy and core	Must conform with legislative requirements and national	Commenced March 2005	Initial issues & options consultation June 2006; Initial preferred options consultation	Published for represent- ations to be made Aug 2015	Submitted for examination Dec 2015	Examination Hearings were held in September 2016	Inspector's report received and published	Adopted September 2017

Development Plan Document Covers whole of Oxfordshire	policies for the supply of minerals and management of waste in Oxfordshire over the period to 2031	planning policy *		Feb 2007; Further consultation on issues and options and preferred options Feb 2010 – Jan 2011; Consultation on draft (preferred) strategies Sept – Oct 2011 Consultation on revised draft plan Feb – March 2014				June 2017	
Minerals and Waste Local Plan: Part 2 – Site Allocations Development Plan Document Covers whole of Oxfordshire	provision and allocate sites for minerals and waste development, in accordance with the Core Strategy; and	Must be in conformity with the Core Strategy	Commenced September 2017 (after Core Strategy adoption)	Community and stakeholder engagement and consultation on site options (Issues and Options, Reg. 18) August – September 2018 Consultation on draft Site Allocations plan (Preferred Options, Reg. 18) January – March 2020.	Publish for represent- ations to be made (Reg. 19) September – October 2020.	Submit for examination Jan 2021	Examination hearings May 2021	Receive and publish Inspector's report November 2021	Adopt Part 2 Plan - Site Allocations February 2022

Regulation (Reg.) numbers refer to The Town and Country Planning (Local Planning) (England) Regulations 2012.(Amended)

Stages in italics have already been completed.

* National planning policy at that time was contained in the National Planning Policy Framework, July 2018 and National Planning Policy for Waste, October 2014.

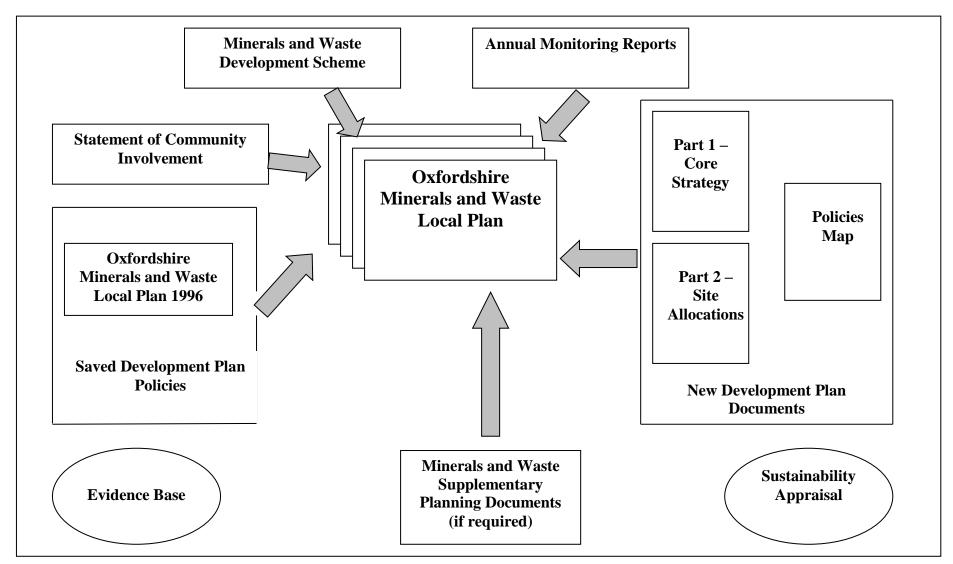
The need for any supplementary planning documents (e.g. minerals and waste development code of practice; and restoration and after-use of minerals and waste sites) will be kept under review; these documents are not included in this Development Scheme.

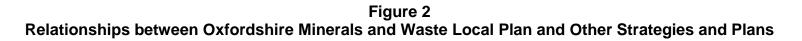
Table 2

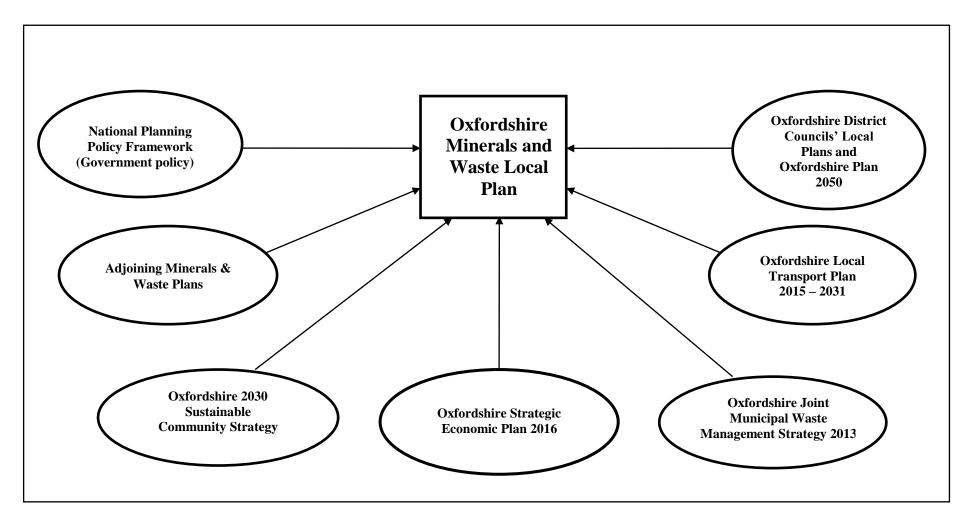
Saved Policies that form part of the Oxfordshire Minerals and Waste Local Plan

Plan	Policy	Period Saved
Oxfordshire	SC3 – Sutton Courtenay: traffic	All saved from 27.09.08
Minerals	routeing	until replaced by new
and Waste	SW1 – Sutton Wick: area for	policies in development
Local Plan	working	plan documents when
	SW2 – Sutton Wick: access	adopted.
	restriction	
	SW3 – Sutton Wick: access	
	requirement	
	SW4 – Sutton Wick: rate of	
	production	
	SW5 – Sutton Wick: after-uses	
	SH1 – Stanton Harcourt: areas	
	for working	
	SH2 – Stanton Harcourt: Sutton	
	bypass	
	SH3 – Stanton Harcourt: traffic	
	routeing	
	SH4 – Stanton Harcourt: traffic	
	routeing requirements	
	SH5 – Stanton Harcourt: after-	
	uses	
	SH6 – Stanton Harcourt: after-	
	use management	
	CY1 – Cassington – Yarnton:	
	area for working	
	CY2 – Cassington – Yarnton:	
	conveyors and haul routes	
	CY3 – Cassington – Yarnton:	
	after-uses	
	CY4 – Cassington – Yarnton:	
	pedestrian and cycle routes	

Figure 1 Oxfordshire Minerals and Waste Local Plan – How the Separate Documents Fit Together







ANNEX 1

PROFILES OF MINERALS AND WASTE DEVELOPMENT DOCUMENTS

Statement of Community Involvement

This has been replaced by the Revised Statement of Community Involvement.

Overview

Role and Subject

Oxfordshire County Council's service level agreement with stakeholders and the community covering engagement in the plan-making process and in planning applications.

Coverage The administrative area of Oxfordshire.

Status Non – Development Plan Document.

It must at least meet minimum requirements in the regulations and should have regard to the Council's corporate communications policy and the Oxfordshire Sustainable Community Strategy.

Stage	Dates
Commence preparation of document	Commenced
	March 2005
Stakeholder & community engagement	Completed
	May – Sept 2005
Consultation on draft document	Completed
	Sept – Oct 2005
Submission to Secretary of State	Submitted
	February 2006
Commonoe Independent Exemination	Learing hold
Commence Independent Examination	Hearing held
	July 2006
Receipt of Inspector's Report	Received
	July 2006
Adoption of Statement of Community	Adopted
Involvement	November 2006

Revised Statement of Community Involvement

This replaces the Statement of Community Involvement adopted in 2006.

Overview

Role and Subject

Oxfordshire County Council's policy and standards for consultation, engagement and involvement of consultees, stakeholders and other interested members of the community in the plan-making process and planning applications.

Coverage The administrative area of Oxfordshire.

Status Non – Development Plan Document.

It must at least meet minimum requirements in the regulations and should have regard to the Council's corporate communications policy and the Oxfordshire Sustainable Community Strategy.

Stage	Dates
Commence preparation of document	Commenced
	May 2014
Stakeholder & community engagement –	Completed
Consultation on draft document	Sept – Oct 2014
Adoption of Revised Statement of Community	Adopted
Involvement	March 2015

Second Revised Statement of Community Involvement

This will replace the revised Statement of Community Involvement adopted in 2015.

Overview

Role and Subject

Oxfordshire County Council's policy and standards for consultation, engagement and involvement of consultees, stakeholders and other interested members of the community in the plan-making process and planning applications.

Coverage The administrative area of Oxfordshire.

Status Non – Development Plan Document.

It must at least meet minimum requirements in the regulations and should have regard to the Council's corporate communications policy and the Oxfordshire Sustainable Community Strategy.

Stage	Dates
Commence preparation of document	January 2019
Stakeholder & community engagement –	July – October
Consultation on draft document	2019
Adoption of Revised Statement of Community	March 2020
Involvement	

Minerals and Waste Local Plan: Part 1 – Core Strategy

Overview

Role and Subject

Strategic document setting out the vision, objectives, spatial strategies, core policies and implementation framework for meeting known and anticipated requirements for the supply of minerals and management of waste in Oxfordshire over the period to the end of 2031. It includes minerals, waste and common core policies and spatial strategies for minerals and waste, including strategic locations for minerals and waste developments supported by criteria based polices for the identification of specific sites and the consideration of planning applications for development. The spatial strategies will be shown on a policies map (minerals) and key diagram (waste). The Core Strategy identifies significant relationships with other relevant strategies and plans and with other local authority areas. It includes policies covering all types of minerals and waste development control policies.

Coverage The administrative area of Oxfordshire.

Status Development Plan Document.

It must be consistent with relevant national planning policy (particularly the NPPF and National Planning Policy for Waste), and have regard to national Planning Practice Guidance and the Oxfordshire Sustainable Community Strategy.

Stage	Dates
Commence preparation of document – Evidence gathering	Commenced
+ Stakeholder & community engagement	March 2005
Consultation on Issues & Options	Consulted
· · · · · · · · · · · · · · · · · · ·	June – August 2006
Consultation on Initial Preferred Options	Consulted
	Feb – March 2007
Further evidence gathering and assessment	November 2008 –
	December 2009
Consultation on scope of Sustainability Appraisal	May 2009
	· ·
Stakeholder and community engagement on Revised	February 2010 –
Options and Preferred Options	January 2011

Consultation on draft (preferred) Minerals and Waste	September –
Strategies	October 2011
Consultation on revised Minerals and Waste Core Strategy	February/March
Concernation on review minorale and wable core challegy	2014
	2014
Published Proposed Submission Document for	August 2015
Representations	g
Outro itte di de sume entrite. Os enertem unef. Oterte	December 0045
Submitted document to Secretary of State	December 2015
Independent Examination Hearings	Held September
independent Examination riodninge	2016
	2010
Dessived and Dublished Inspectar's Depart	lune 2017
Received and Published Inspector's Report	June 2017
Adoption of Core Strategy	Adopted September
······································	2017
	2017

Arrangements for production

Organisational Lead	Director for Planning & Place.
Political Management	Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Cabinet Advisory Group, Cabinet and full County Council at appropriate stages.
Internal Resources	MWLP Project Team (3 Officers) plus administrative and technical support; specialist input as required, particularly on transport, ecology and archaeology; and input from Corporate Communications Team as required.
External Resources	Consultant to facilitate stakeholder group meetings; Consultant to prepare Local Aggregate Assessment; Consultant to advise on Waste Needs Assessment; Consultants to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment; Consultant to undertake Strategic Flood Risk Assessments (partly in conjunction with district councils); Consultants or temporary staff to give additional capacity for workload peaks.
External Stakeholder Resources	Oxfordshire Partnership; Oxfordshire Growth Board; Minerals and Waste Forum (Stakeholder Group);

Oxfordshire Minerals and Biodiversity Stakeholder Group; South East England Aggregate Working Party; South East Waste Planning Advisory Group; Nuclear Legacy Advisory Forum; Duty to Co-operate bodies.

External Community &	Consultation bodies and other stakeholders canvassed
Stakeholder	for their views on issues and options and, as
Involvement	appropriate, advice sought on reasonable options.

Minerals and Waste Local Plan: Part 2 – Site Allocations

Overview

Role and Subject

Document making provision for and allocating specific sites for minerals and waste developments in Oxfordshire over the period to 2031 and setting out policies for control of development of those sites. It will in particular allocate sites within the minerals strategy areas and in accordance with the waste strategy in the Core Strategy, in order to deliver these strategies. This document will also identify safeguarded minerals and waste sites and facilities. In addition, it may include more detailed policies for making decisions on planning applications for minerals and waste and related development within allocated sites and elsewhere, building on general policies in the Core Strategy.

Coverage The administrative area of Oxfordshire.

Status Development Plan Document.

It will be consistent with the Core Strategy and consistent with national planning policy (particularly the NPPF and National Planning Policy for Waste), and will have regard to national Planning Practice Guidance and the Oxfordshire Sustainable Community Strategy.

Stage	Dates
Evidence gathering, initial stakeholder and community engagement, identification of site options and initial assessment	September 2017 – April 2018
Preparation of issues and options consultation document	May – July 2018
Consultation on site options (Issues and Options, Regulation 18)	August – October 2018
Consider consultation responses; further evidence gathering and assessment; preparation of consultation draft document	October 2018 – December 2019
Consultation on draft document (Preferred Options, Regulation 18)	January – March 2020
Consider consultation responses; further evidence gathering and assessment; preparation of revised document for publication	March – August 2020

Oxfordshire Minerals and Waste Development Scheme (Tenth Revision) 2020

Publish proposed submission plan for representations (Regulation 19)	September 2020
Submit plan to Secretary of State	January 2021
Independent examination bearings	May 2021
Independent examination hearings	May 2021
Receive and publish Inspector's Report	November 2021
Adoption of Part 2 Plan – Site Allocations	February 2022

Arrangements for production

Organisational Lead	Director for Planning & Place.
Political Management	Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Cabinet Advisory Group, Cabinet and full County Council at appropriate stages.
Internal Resources	MWLP Project Team (3 Officers) plus administrative and technical support; specialist input as required, particularly on transport, landscape, ecology and archaeology; and input from Corporate Communications Team as required.
External Resources	Consultant to provide technical support on site assessment and preparation of draft plan; Consultants to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment; Consultant to undertake Strategic Flood Risk Assessments; Consultants or temporary staff to carry out other specialist work or give additional capacity for workload peaks if required.
External Stakeholder Resources	Oxfordshire Partnership; Oxfordshire Growth Board; Oxfordshire District Councils; South East England Aggregate Working Party; South East Waste Planning Advisory Group; Nuclear Legacy Advisory Forum; Duty to Co-operate bodies.
External Community & Stakeholder Involvement	Consultation bodies and other stakeholders canvassed for their views on issues and options and, as appropriate, advice sought on reasonable options.

Policies Map

Overview

Role and Subject

Map showing graphic expression on an Ordnance Survey base of locationally specific policies and proposals in adopted development plan documents, in particular in the Minerals and Waste Local Plan: Part 1 – Core Strategy and Part 2 – Site Allocations, and any relevant saved policies and proposals for minerals and waste. It will include spatial representation of polices and proposals for minerals and waste management development and of any other relevant policies such as environmental designations, constraints and safeguarded areas and sites.

Coverage The administrative area of Oxfordshire.

Status Integral part of Development Plan Documents.

Timetable

The Policies Map will be prepared in parallel with preparation of the Minerals and Waste Local Plan, Part 1 – Core Strategy and Part 2 – Site Allocations (see document profiles above), and will be revised as and when any other development plan document that is prepared or revised is adopted, to illustrate geographically the application of the policies in the document or revision.

Arrangements for production

The Policies Map has been produced and will be updated when the Minerals and Waste Local Plan: Part 2 – Site Allocations is prepared and adopted. The arrangements for producing it will be as for that document (see document profiles above). The contents of the Policies Map will be shown on the Policies Maps of the District Local Plans covering Oxfordshire.

ANNEX 2

SCHEDULE OF SAVED MINERALS AND WASTE POLICIES AND THEIR PROPOSED REPLACEMENT

Oxfordshire Minerals and Waste Local Plan

Policy No.	Subject of Policy	To be replaced / deleted	When (estimate for those marked December 2020)	Replaced in which DPD
SD1	Sand and gravel landbanks	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD2	Small sand and gravel extensions	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD3	Limestone and chalk quarries	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD4	Ironstone extraction	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD5	Clay extraction	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD7	Rail head sites	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD9	Rail head safeguarding	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD10	Mineral safeguarding	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD11	Prior extraction	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W2	Waste from elsewhere	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W3	Recycling proposals	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W4	Recycling in the countryside	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W5	Screening waste plant etc	Replaced	Replaced	Minerals and Waste Local Plan: Part 1 – Core Strategy

			September 2017	
W6	Langford Lane site	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W7	Landfill	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE2	Mineral working outside identified areas	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE3	Buffer zones	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE4	Groundwater	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE5	River Thames etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE7	Floodplain	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE8	Archaeological assessment	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE9	Archaeological remains	Replaced	Replaced September r 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE10	Woodland and forestry	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE11	Rights of way	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE12	Public access	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE13	Restoration and after-use	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE14	Nature conservation	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE18	Determining applications	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PB1	Processing plant etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PB2	Removal of plant etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy

SC3	Sutton Courtenay: traffic routeing	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW1	Sutton Wick: area for working	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW2	Sutton Wick: access restriction	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW3	Sutton Wick: access requirement	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW4	Sutton Wick: rate of production	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW5	Sutton Wick: after-uses	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH1	Stanton Harcourt: areas for working	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH2	Stanton Harcourt: Sutton bypass	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH3	Stanton Harcourt: traffic routeing	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH4	Stanton Harcourt: traffic routeing requirements	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH5	Stanton Harcourt: after-uses	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH6	Stanton Harcourt: after-use management	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY1	Cassington – Yarnton: area for working	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY2	Cassington – Yarnton: conveyors and haul routes	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY3	Cassington – Yarnton: after-uses	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY4	Cassington – Yarnton: pedestrian and cycle routes	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations

Alternative Formats of this publication can be made available on request. These include other languages, large print, Braille, audio cassette, computer disk or e-mail

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